

Lynnette T. Riley
Commissioner

## Department of Revenue

Legal Affairs & Tax Policy 1800 Century Blvd., N.E., Suite 15107 Atlanta, Georgia 30345 (404) 417-6649 Frank M. O'Connell Director

### **NOTICE SUT 2015-002**

RE: Adoption of Rule 560-12-2-.116 "Refunds under the Tourism Development Act."

## TO ALL INTERESTED PERSONS AND PARTIES:

In compliance with O.C.G.A. § 50-13-4, the Georgia Department of Revenue gives notice that it proposes to adopt Rule 560-12-2-.116 "Refunds under the Tourism Development Act."

The Department of Revenue will consider the adoption of Rule 560-12-2-.116 "Refunds under the Tourism Development Act" at 10 00 a.m. on September 4, 2015 in Suite 15210 of the Department's headquarters at the below address.

The Department must receive all comments regarding the adoption of the above-referenced rule from interested persons and parties no later than 1000 a.m. on September 4, 2015. Written comments must be sent to: Commissioner, Georgia Department of Revenue, 1800 Century Blvd. N.E., Suite 15300, Atlanta, GA 30345-3205. Electronic comments must be sent to regcomments@dor.ga.gov. Facsimile comments must be sent to (404) 417-2293. Please reference "Notice Number SUT 2015-002" on all comments.

Dated: July 29,2015.

Lynnette T. Riley Commissioner

Georgia Department of Revenue

#### **SYNOPSIS**

# GEORGIA DEPARTMENT OF REVENUE SALES AND USE TAX DIVISION

## CHAPTER 560-12-2 SUBSTANTIVE RULES AND REGULATIONS

## 560-12-2-.116 Refunds under the Tourism Development Act.

The Georgia Department of Revenue proposes to adopt Rule 560-12-2-.116 "Refunds under the Tourism Development Act" pursuant to O.C.G.A. Title 48, Chapter 8, Article 6.

Paragraph (1) states the purpose of the Rule.

Paragraph (2) sets forth definitions.

Paragraph (3) prescribes rules for claiming refunds.

Paragraph (4) conditions receipt of a refund upon compliance with the Agreement, as defined in the Rule.

Paragraph (5) states the rights of successor companies.

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4	RULES OF
5	DEPARTMENT OF REVENUE
6	SALES AND USE TAX DIVISION
7	
8	CHAPTER 560-12-2
9	SUBSTANTIVE RULES AND REGULATIONS
10	560-12-2116 Refunds under the Tourism Development Act.
11	(1) Purpose. This Rule addresses the refund of sales tax under
12	the Tourism Development Act ("the Act") as passed in 2013.
13	(2) Definitions. For purposes of this Rule only:
14	(a) "Agreement" means an agreement for a Tourism Attraction
15	Project between the Department of Community Affairs and an
16	Approved Company pursuant to O.C.G.A. § 48-8-275.
17	(b) "Annual Sales and Use Tax" means remitted state sales and
18	use taxes and remitted local sales and use taxes, subject to
19	Paragraph (3)(g), that were generated by sales to the general public
20 21	at the Approved Tourism Attraction during the calendar year
21	immediately preceding the date of filing the Sales and Use Tax Refund claim.
23 24	(c) "Approved Company" means the entity that has submitted an
2 <del>4</del> 25	application to undertake a Tourism Attraction Project that has been approved pursuant to O.C.G.A. § 48-8-274. For each Tourism
26	Attraction Project, only one company may be approved under the
27	Act.
28	(d) "Approved Costs" means:
29	1. For new Tourism Attractions:
30	(i) Obligations incurred for labor and to vendors, contractors,
31	subcontractors, builders, suppliers, deliverymen, and materialmen

32 33	in connection with the acquisition, construction, equipping, and installation of a new Tourism Attraction Project;
34 35	(ii) The costs of acquiring real property or rights in real property and any costs incidental thereto;
36 37	(iii) All costs for construction materials and equipment installed at the new Tourism Attraction Project;
38 39 40 41 42	(iv) The cost of contract bonds and of insurance of all kinds that may be required or necessary during the course of the acquisition, construction, equipping, and installation of a new Tourism Attraction Project which is not paid by the vendor, supplier, deliveryman, or contractor or otherwise provided;
43 44 45 46 47 48	(v) All costs of architectural and engineering services, including but not limited to estimates, plans and specifications, preliminary investigations, and supervision of construction and installation, as well as for the performance of all the duties required by or consequent to the acquisition, construction, equipping, and installation of a new Tourism Attraction Project;
49 50 51	(vi) All costs required to be paid under the terms of any contract for the acquisition, construction, equipping, and installation of a new Tourism Attraction Project;
52 53 54 55	(vii) All costs required for the installation of utilities, including but not limited to water, sewer, sewage treatment, gas, electricity, communications, and similar facilities; and off-site construction of utility extensions if paid for by the Approved Company; and
56 57	(viii) All other costs comparable with those described in this subparagraph; or
58 59 60 61	2. For existing Tourism Attractions, any Approved Costs otherwise specified in Subparagraph 1 for new Tourism Attractions; provided, however, that such costs are limited to the expansion only of an existing Tourism Attraction and not the
62	renovation of an existing Tourism Attraction.

63	(e) "Approved Tourism Attraction" means a Project that was
64	approved pursuant to O.C.G.A. § 48-8-274 and that has since
65	opened to the public and become operational as a Tourism
66	Attraction.
67	(f) "Expansion" means the addition of equipment, facilities, or
68	real estate to an existing Tourism Attraction for the purpose of
69	increasing its size, scope, or visitor capacity.
70	(g) "Incremental Sales and Use Tax" means remitted state sales
71	and use taxes and remitted local sales and use taxes, subject to
72	Paragraph (3)(g), that were generated by sales to the general public
73	at the Approved Tourism Attraction from the date on which
74	construction of the expansion Project is completed through the end
75	of the calendar year immediately preceding the date of filing the
76	Incremental Sales and Use Tax Refund claim, less the remitted
77	state sales and use taxes and remitted local sales and use taxes,
78	subject to Paragraph (3)(g), that were generated by sales to the
79	general public at the Approved Tourism Attraction during the 12-
80	month period preceding the commencement of construction of the
81	expansion Project that corresponds to the time period for which
82	post-expansion sales tax was collected. Refer to Form ST-12
83	Tourism for examples demonstrating the calculation of
84	Incremental Sales and Use Tax.
85	(h) "Incremental Sales and Use Tax Refund" means the amount
86	equal to the lesser of the Incremental Sales and Use Tax or 2.5
87	percent of the total of all Approved Costs incurred at any time prior
88	to January 1 of the year during which the claim for the Incremental
89	Sales and Use Tax Refund is filed.
90	(i) "Local Sales and Use Tax" means any sales and use tax,
91	excluding the sales tax for educational purposes levied pursuant to
92	Part 2 of Article 3 of Title 48, Chapter 8 of the Official Code of
93	Georgia and Article VIII, Section VI, Paragraph IV of the Georgia
94	Constitution, that is levied and imposed in an area consisting of
95	less than the entire state, however authorized.

90	(II) "Renovation" means the restoration, rebuilding, redesign,
97	repair, or replacement of worn elements so that the functionality,
98	quality, or attractiveness of buildings or structures is equivalent to
99	a former state.
100	(Iz) "Solog and Lies Town D. C. 111
100	(k) "Sales and Use Tax Refund" means the amount equal to the
	lesser of the Annual Sales and Use Tax or 2.5 percent of the total of
102	all Approved Costs incurred at any time prior to January 1 of the
103	year during which the claim for the Sales and Use Tax Refund is
104	filed.
105	(I) "State tax incentive" means a tax credit allowed under Chapter
106	7 of Title 48 or a state sales tax exemption allowed under Chapter
107	8, Article 1 of Title 48.
108	(m) "Tourism Attraction" means a cultural or historical site; a
109	recreation or entertainment facility; a convention hotel and
110	conference center; an automobile race track with other tourism
111	amenities; a golf course facility with other tourism amenities;
112	marinas and water parks with lodging and restaurant facilities
113	designed to attract tourists to the State of Georgia; or a Georgia
114	crafts and products center. The term excludes enterprises that are
115	primarily devoted to the retail sale of goods, shopping centers,
116	restaurants, or movie theaters.
117	(n) "Tourism Attraction Project" and ID.
118	(n) "Tourism Attraction Project" or "Project" means the
119	construction or expansion of a Tourism Attraction and includes the
120	real estate acquisition, including the acquisition of real estate by a
121	leasehold interest with a minimum term of 30 years; the
121	construction and equipping of a Tourism Attraction; the
	construction and installation of improvements to facilities
123	necessary or desirable for the acquisition, construction, and
124	installation of a Tourism Attraction, including but not limited to
125	surveys; installation of utilities, which may include water, sewer,
126	sewage treatment, gas, electricity, communications, and similar
127	facilities; and off-site construction of utility extensions if paid for
128	by the Approved Company. The term does not include the
129	renovation of an existing Tourism Attraction.

130	(3) Refund claims.
131	(a) In the discretion of the commissioner of economic
132	development and the commissioner of community affairs, in
133	consideration of the execution of the Agreement and subject to the
134	Approved Company's compliance with the terms of the Agreement,
135	an Approved Company will be granted a Sales and Use Tax Refund
136	for new Projects or an Incremental Sales and Use Tax Refund for
137	expansions of existing Tourism Attractions.
138	(b) The Approved Company is not obligated to refund or
139	otherwise return any amount of this Sales and Use Tax Refund to
140	the persons from whom the sales and use tax was collected.
141	(c) The term of the Agreement granting a refund under the Act is
142	ten years, commencing on the date the Tourism Attraction opens
143	for business and begins to collect sales and use taxes or, for an
144	expansion, the date construction is complete.
145	(d) For each calendar year or partial calendar year occurring
146	during the term of the Agreement, an Approved Company must file
147	with the Department of Revenue a properly completed Claim for
148	Refund (Form ST-12 Tourism) by March 31 of the following year.
149	(e) No Sales and Use Tax Refund will be granted to an Approved
150	Company that is during a tax year simultaneously receiving any
151	other state tax incentive associated with any one Tourism
152 153	Attraction Project. A Sales and Use Tax Refund granted to an
54	Approved Company that is during a tax year simultaneously
.55	receiving another state tax incentive is immediately due and payable to the state.
.56 .57	(f) Any Sales and Use Tax Refund will be first applied to any
58	outstanding tax obligation of the Approved Company that is due and payable to the state.
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59	(g) By resolution and at the discretion of the county and city, if
60	any, where the Tourism Attraction Project is to be located, the local
61 62	sales and use tax may be refunded under the same terms and
04	conditions as any refund of state sales and use taxes.

163	(h) Interest will not accrue on refunds made under the Tourism
164	Development Act.
165	(4) Compliance with the terms of the Agreement. Receipt of a
166	refund is conditioned upon compliance with the Agreement
167	between the Approved Company and the commissioner of
168	economic development and the commissioner of community
169	affairs. In the event an Approved Company fails to abide by the
170	terms of the Agreement, then such Agreement is void and all sales
171	and use tax proceeds that were refunded are immediately due and
172	payable to the state.
173	(5) Transfer of rights, duties, and obligations to successor
174	company. An Approved Company may, in the discretion of the
175	Governor, transfer its rights, duties, and obligations under the
176	Agreement to a successor company if the
	rigidement to a successor company if the successor company
177	Agreement to a successor company if the successor company meets the qualifications of an Approved Company; and, upon such
177 178	meets the qualifications of an Approved Company; and, upon such
	meets the qualifications of an Approved Company; and, upon such approval by the Governor, such successor Approved Company is
178	meets the qualifications of an Approved Company; and, upon such approval by the Governor, such successor Approved Company is authorized to receive the Sales and Use Tax Refunds for the
178 179	meets the qualifications of an Approved Company; and, upon such approval by the Governor, such successor Approved Company is